Alteration of Terrain & Antidegradation

Alteration of Terrain Rules Revision Workshops New Hampshire Department of Environmental Services

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Antidegradation

O IMPORTANT:

- 11/10/08: DES plans to postpone inclusion of most of the Antidegradation section currently in the proposed AoT rules for about 1 year
- Need time to work with stakeholders on the Antidegradation section and implementation guidance (6 +/- months).
- Purpose of this presentation is to introduce you to Antidegradation, discuss the provisions we <u>had</u> proposed, and how we are addressing antidegradation for projects requiring Section 401 Water Quality Certifications (WQC).

WHAT IS DEGRADATION?

GOOD Water Quality

Add → Pollutants



POOR

Antidegradation Sections in AoT Rules

(most will be removed from regulations for now)

- 1504.06
 Antidegradation Plans; Deed Restrictions
- 1504.13
 Calculations of Percent Effective Impervious Cover and Percent Undisturbed Cover
- 1507.01
 Water Quality Degradation Prohibited (general statement that will likely stay in regulations)
- 1507.07
 Antidegradation Requirements

Why these sections were proposed

- Goal of Alteration of Terrain (AoT) regulations includes protection of surface waters
- Inclusion of Antidegradation
 Provisions of the NH Surface Water
 Quality Standards (Env-Wq 1708) is
 necessary to achieve this goal

Existing Antidegradation Provisions

- To <u>protect</u> and <u>maintain</u> existing instream water uses (e.g., fishing, swimming, public water supply) and the level of water quality necessary to protect those uses.
 - o Env-Wq 1708
 - Statutory authority RSA 485-A
- Antidegradation provisions
 - have been in Env-Wq 1700 for over 17 years NOT NEW!
 - applies to any activity that will increase pollutants or significantly change hydrology in surface waters
 - (applies to stormwater from development projects)
- No one can degrade a surface water unless provisions of Env-Wq 1708 are met

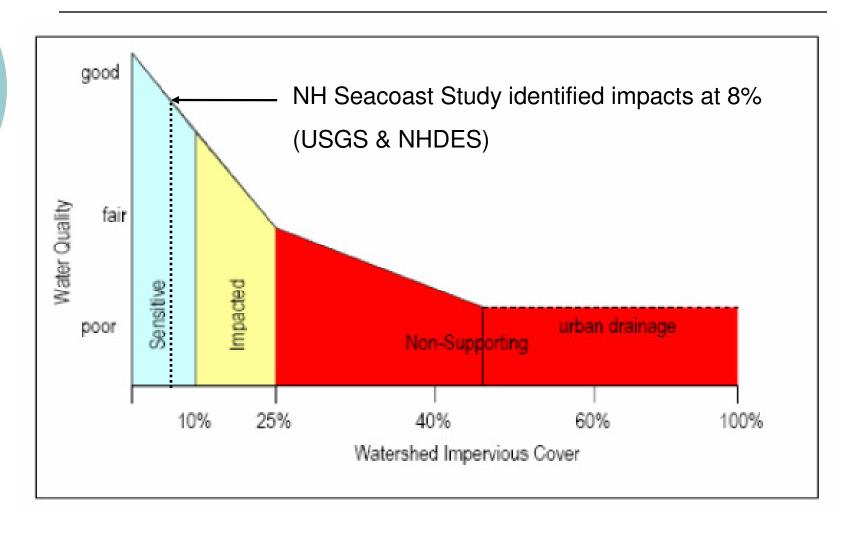
Steps Needed to Justify Degradation per Env-Wq 1708

- Determine existing water quality (monitoring)
- Conduct modeling to predict instream water quality with development
- Investigate alternatives
- Provide important social-economic justification
- Provide opportunity for public comment
- DES then makes decision
- Process could take months/years with no guarantee degradation will be allowed
- To avoid process, don't degrade (i.e., show no additional loading)

Why Antidegradation Provisions are Needed? THE FACTS

- It's the LAW!
 - RSA 485-A & Env-Wq 1700
- Science / Data indicate current AoT stormwater regulations aren't always adequate to meet water quality standards
 - Lots of research available which indicates degradation of aquatic life when % Effective Impervious Cover (EIC) exceeds $\sim 10\%$
 - Center for Watershed Protection
 - USGS/DES Study on the Seacoast
 - o Impervious cover TMDLs in Connecticut and Maine
 - Stormwater pollutant concentrations vary greatly depending on
 - Area developed
 - Land Use (Residential, Commercial, Forest, etc)
 - % Effective Impervious Cover (EIC)
 - BMP type (removal efficiencies vary significantly by type and pollutant)
- Avoids unnecessary project delays due to potential legal challenges

Why Now?



Quick Way to Satisfy Antidegradation Requirements (Don't Degrade)

- Step 1: Determine Pollutant Loading Criteria
- Step 2: Use "NO CHANGE" or 1065" Rule (if applicable)
- Step 3: Conduct Pollutant Loading Analysis (if "NO CHANGE" or "1065" Rule do not apply)
- Step 4: If chloride deicing chemicals are used, submit Salt Minimization Plan
- Step 5: Provide legally binding documentation (i.e., deed restrictions, easements, etc.), if needed
- Step 6: Future Demonstration of no significant increase in water temperature in cold water fisheries (maintenance of riparian buffer)

How to Satisfy Antidegradation Requirements (cont)

- Steps 1-6 assume all other AoT regulations are met including:
 - Peak Flow
 - Groundwater Recharge Volume
 - Inspection and maintenance of Erosion and Sediment Controls during construction
 - BMP Design (i.e., sized for WQF or WQV)
 - Long Term Maintenance Plan

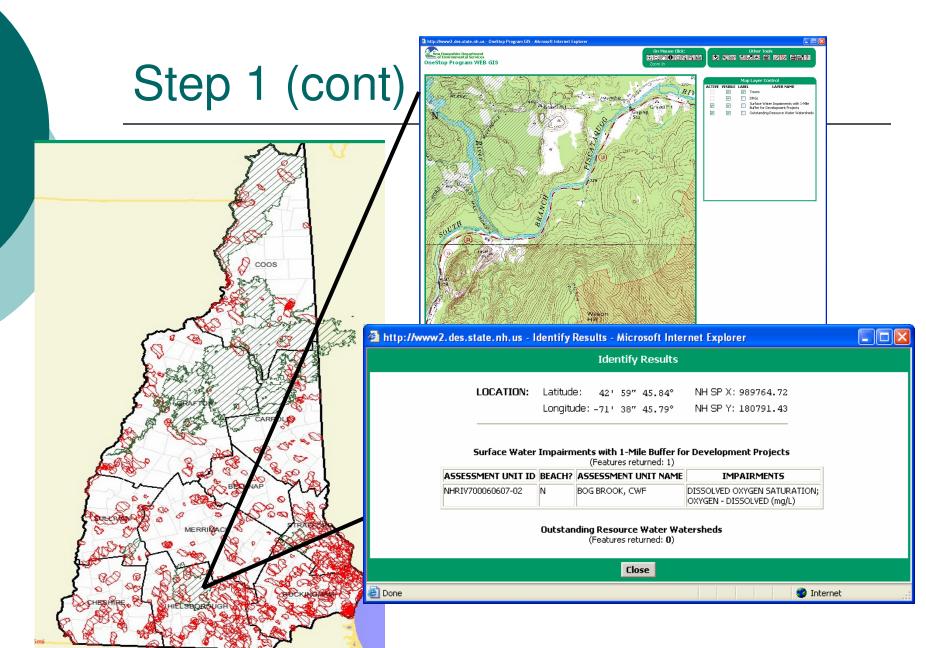
Proposed Process has been field tested

- Some projects (i.e., 401 Water Quality Certifications)
 have already been required to meet most of these
 requirements (its been field tested).
- Process can play significant role in site layout and/or selection of BMPs
 - Antidegradation often at tail end of design processincluding in regulations and bringing to front of process will save time and money
- Have interim guidance. DES will work with workgroup on finalizing guidance.
- Goal is to provide designers with as many tools and as much flexibility as possible

Step 1 Determine Pollutant Loading Criteria [Env-Wq 1507 (a),(b)]

Project Location	Pollutant Loading Criteria				
w/in 1-mile upstream of an impaired surface water	No additional loading of pollutants causing the impairment OR				
	Loading reductions per approved TMDL				
Upstream of Outstanding Resource Waters (ORWs)	No additional loading of any pollutant And				
	Loading reductions per approved TMDL				
All other waters	No additional loading through "no change" or "1065" rule				
	OR				
	Full antidegradation review				

- Impaired Waters & ORW coverages are on DES One
 Stop website! http://www2.des.state.nh.us/OneStop/
 - Impaired Surface Waters with 1-mile buffer for Development Projects
 - Shows stormwater pollutants causing impairment
 - Outstanding Resource Waters (ORWs)
 - Similar GIS coverage/guidance coming for TMDL waters and eventually for cold water fisheries too (for temperature)
- Guidance coming soon on AoT Website
 - http://des.nh.gov/organization/divisions/water/a ot/index.htm



2008 Stormwater Related Impairments for Development (AoT) Projects

- Aluminum
- Ammonia (unionized)
- Benthic Macroinvertebrates
- Chlorophyll a
- Chloride
- Copper
- Cyanobacteria
- Dissolved Oxygen Saturation

- Enterococcus
- Escherichia coli
- Excessive Algal Growth
- Fecal Coliform
- Fish (Bioassessment)
- Lead
- Low Flow Alteration
- Nitrogen (total)
- Oxygen, Dissolved (mg/L)
- Phosphorus
- Sedimentation/Siltation
- Zinc

Step 2 – Use "NO CHANGE" or "1065" Rule if applicable

(to be removed from regulations for now)

- "NO CHANGE" Rule: Env-Wq 1507.07(b)(2)
- "1065" Rule: Env-Wq 1507.07(b)(1)
- Only applicable if project is:
 - NOT within 1 mile upstream of impaired water
 AND
 - NOT upstream of an ORW
- Both depend on:
 - % Effective Impervious Cover (EIC)
 - % Undisturbed Cover (UDC)

(to be removed from regulations for now)

"NO CHANGE" Rule

If project has

NO CHANGE in % EIC

AND

NO CHANGE in % UDC

then <u>NO</u> Pollutant Loading Analysis is needed. Go to Step 4

"1065" Rule

If project has

≤ 10% EIC

AND

≥ 65% UDC

then <u>NO</u> Pollutant Loading Analysis is needed. Go to Step 4

$$0\% EIC = \frac{\text{Area of EIC within project property}}{\text{Drainage area within property}} \times 100$$

DEFINITIONS

 Env-Wq 1502.28 "Impervious cover" means a structure or a land surface with a low capacity for infiltration, including but not limited to pavement, roofs, roadways, and compacted soils with a curve number of 98 or greater.

(note – gravel roadways are considered IC)

Env-Wq 1502.17 "Effective impervious
cover" means all impervious cover that is not
disconnected impervious cover.

DEFINITIONS

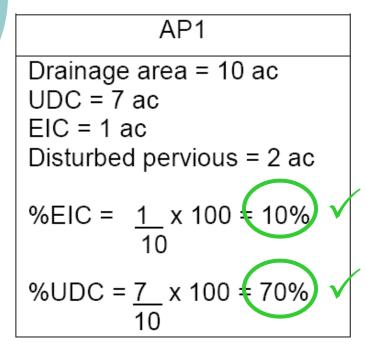
- Env-Wq 1502.14 "Disconnected impervious cover" means impervious cover that does not contribute directly to stormwater runoff from a site, but directs stormwater runoff to on-site pervious cover to infiltrate into the soil or be filtered by overland flow so that the net rate and volume of stormwater runoff from the disconnected impervious cover is not greater than the rate and volume from undisturbed cover of equal area.
- Env-Wq 1502.66 "Undisturbed cover" means a natural land surface whose permeability has not been altered by human activity.

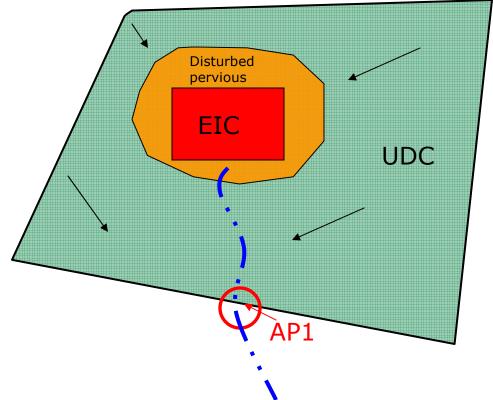
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- Number of Analysis Points
 - "NO CHANGE", "1065" or Pollutant Loading Analysis (discussed later) criteria must be met at the project property line wherever stormwater from a project discharges to a major surface water
 - These are called Analysis Points (AP)
 - Major surface waters are surface waters shown on USGS maps (1:24,000 or 1:25,000)
 - See following examples

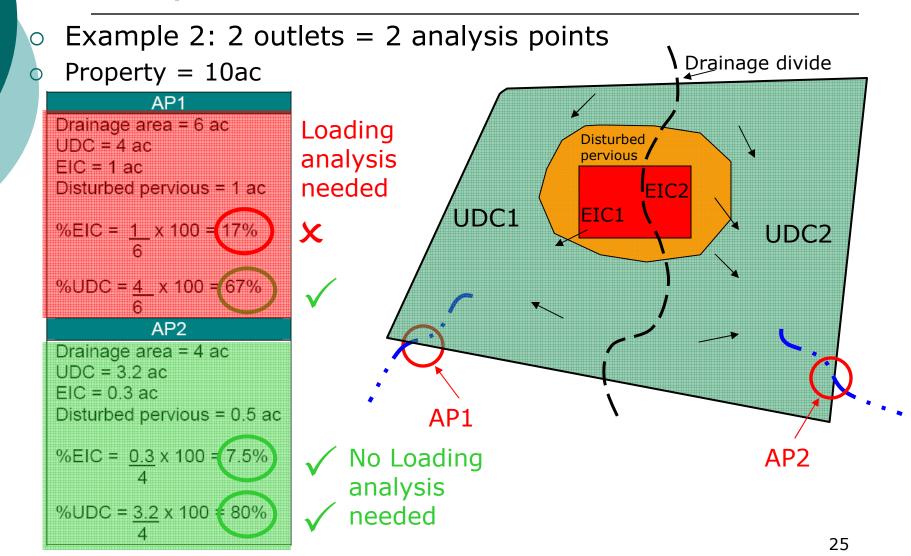
• Example 1: 1 outlet = 1 analysis point

o Property = 10ac

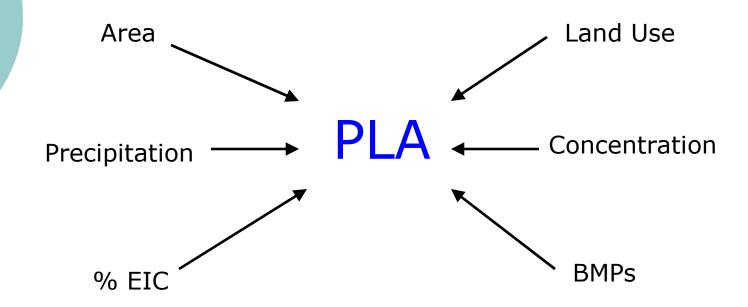




Satisfies "1065" Rule - No pollutant loading analysis needed



Step 3 Pollutant Loading Analysis (PLA) [Env-Wq 1507 (a) – to be removed from regulations for now]



Step 3 Pollutant Loading Analysis (PLA) [Env-Wq 1507 (a) – to be removed from regulations for now]

- PLA needed if
 - can't meet "NO CHANGE" or "1065" Rule criteria
 - don't elect to go through Antidegradation Process per Env-Wq 1708
- PLA must demonstrate
 - No Additional Loading, and
 - Reduction in Loadings per any approved TMDL
- No Additional Loading means
 - Post Development < Pre Development Loadings
- No Additional Loading must be met at each Analysis Point (as discussed in Step 2)

- TSS, TN, TP: Surrogate Pollutants for PLA
 - No Additional Loading applies to all pollutants
 - Due to data gaps (see Note below) Total Suspended Solids (TSS), Total Phosphorus (TP) and Total Nitrogen (TN) are currently considered by DES to be surrogates for all pollutants for PLA.
 - Assumption is that if hold the load for TSS, TP and TN, loads for all other pollutants will be held as well (i.e., NO DEGRADATION).

- Many Pollutant Loading models are available
- DES recommends model based on "Simple Method" (very easy)
 - DES has developed Excel Workbook
 - Will be available on AoT website
 - Is set up to calculate and compare pre and post loads
- Hydrocad adding Simple Method

$$L_{sm} = A*C*P*P_{j}*(0.05+\%EIC/100)*CF$$

 $L_{f} = L_{sm}-(L_{sm}*RE/100)$

Where for each Land Use:

- L_{sm} = Simple Method Annual Load (mass/yr)
- A = Area (acres)
- C = Pollutant concentration (mass/volume)
- P = Annual Precipitation (inches/year)
- Pj = Fraction of annual rainfall events that produce runoff (usually 0.9)
- % EIC = EIC / A *100
- CF = Conversion Factor
- L_f= Final Annual Load (mass/year)
- RE = BMP Removal Efficiency (%)

o For Chemicals:

- L_{sm} and L_f are in lbs/year
- C is in mg/L
- CF is 0.226

o For Bacteria:

- L_{sm} and L_f are in billion colonies/year
- C = is in colonies/100ml
- CF = Conversion Factor is 1.03 * 10⁻³

DES Simple Method Excel Workbook

Sub-Areas

- Each Workbook can accommodate 25 Pre & Post Sub-Areas
- Sub-Areas are defined by User
- Each Sub-Area can have different and multiple Land Uses with different % EIC
- Only 1 BMP can be assigned to each Sub-Area and it is assumed to treat the entire Sub-Area
 - Sub-Areas with similar BMPs can be grouped together to reduce number of Sub-Areas
- Number of Pre & Post Sub-Areas can be different but Total Area of Pre Sub-Areas should = Total Area of Post Sub-Areas for the project (and usually for each Analysis Pointbut not always)

EXAMPLE 1: Sub-Areas

- Total Project Area = 100 acres
- All Drainage flows to 1 stream (i.e., 1 Analysis Point)
- Pre development
 - 100 Acres Forested with no BMPs
- Post development
 - 20 Acre Commercial with 65% EIC to Wet Ext Detention Pond 1
 - 10 Acres Industrial with 45% EIC to Wet Ext Detention Pond 2
 - 30 Acres Residential with 30% IC but 0% EIC since it is treated by an Infiltration Basin (i.e., Disconnected)
 - 40 Acre Forested (Undisturbed Cover) with no BMP

PRE				POST					
Sub-Area	Land Use	A (acres)	% EIC	ВМР	Sub-Area	Land Use	A (acres)	% EIC	ВМР
PRE-1	Forest	100	0%	None	POST-1	Commercial Industrial	20 10	65% 45%	Wet Extended Detention Pond
					POST-2	Residential	30	0%	Infiltration Basin (Disconnected)
					POST-3	Forest	40	0%	None
Total		100					100		34

2 Input Worksheets

- "Input_LU_A_Ia_C"
- "Input BMPs"
- Can insert additional worksheets as needed to support input such as % EIC calculations (this is encouraged)
- The following "Print Screen" shots include input for EXAMPLE 1

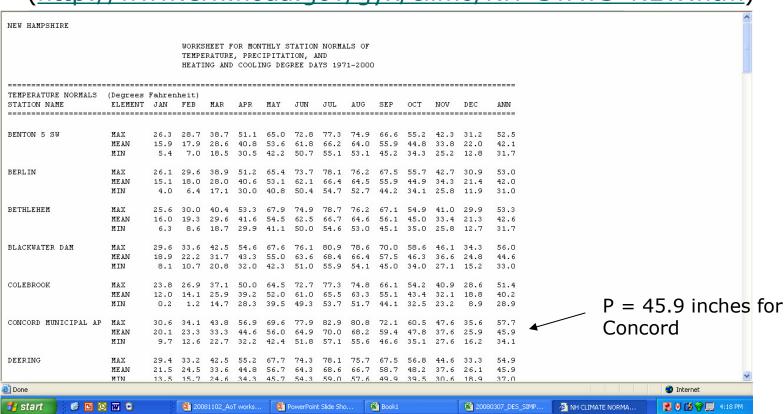
- "Input_LU_A_Ia_C" Worksheet
 - Date and General Project Information
 - P (get mean precipitation for closest town/city from

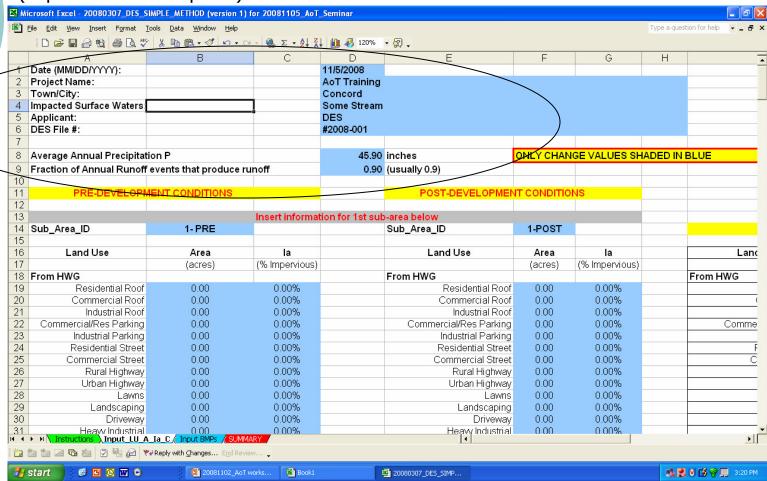
(http://www.erh.noaa.gov/gyx/climo/NH STATS NEW.htm)

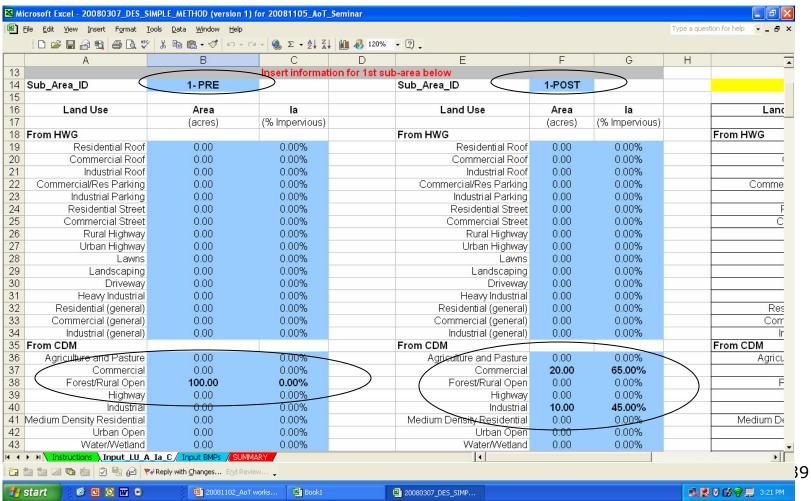
- Pj (set = 0.9)
- Land Use (LU) for each Pre & Post Sub-Area
- A for each LU in each Pre & Post Sub-Area
- % EIC (shown as Ia in worksheet) for each A in each Pre & Post Sub-Area
- C for each LU (automatic input)

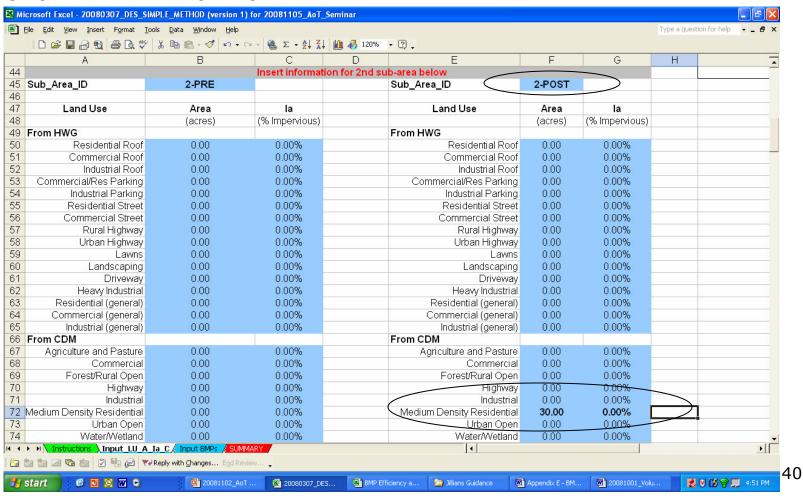
Precipitation table from

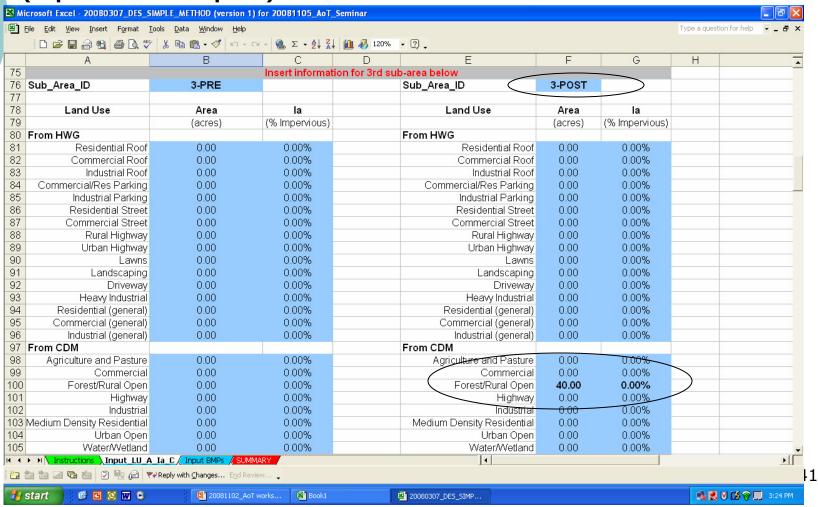
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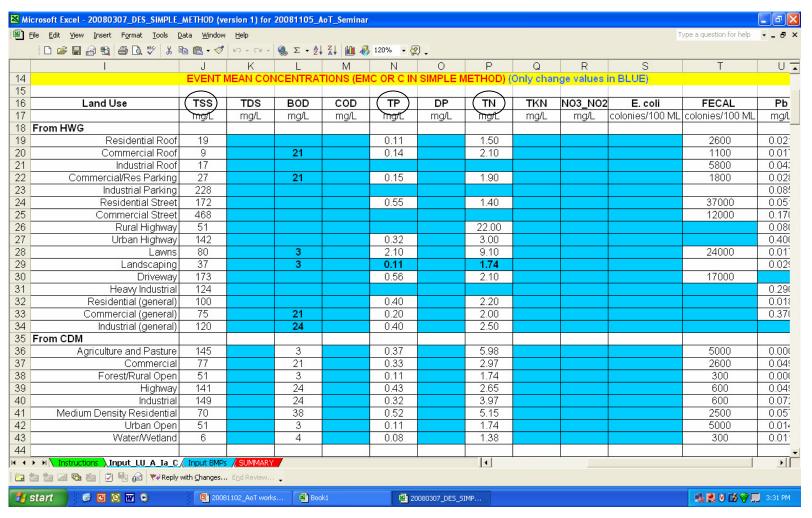








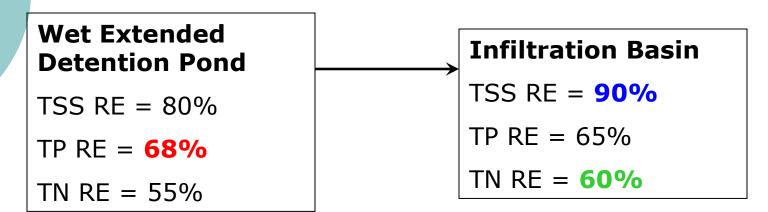




"Input BMPs" Worksheet

- Input BMP and RE for each for each Sub-Area for Pre and Post
- Note if BMPs are in **Series**, input highest RE for each BMP for each pollutant

BMP in Series Example



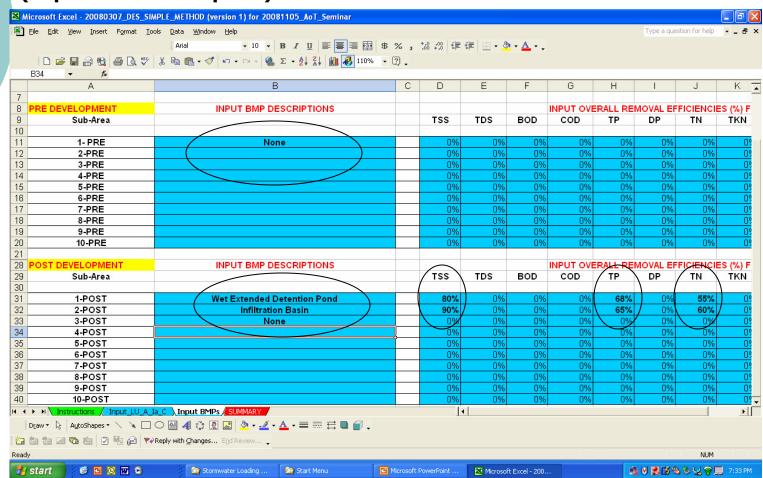
would be input as:

Wet Extended Detention Pond/Infiltration Basin in Series TSS RE = 90% TP RE = 68% TN RE = 60%

Examples of BMP Removal Efficiencies (RE)

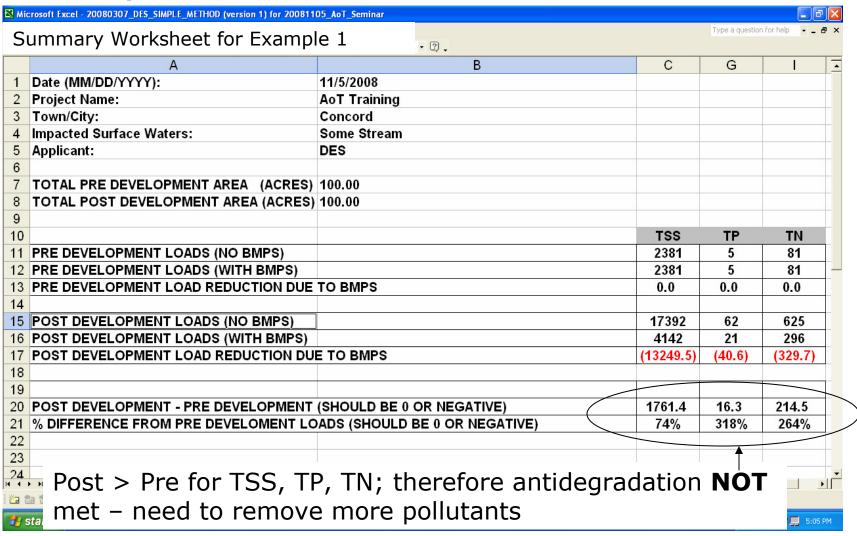
BMP Type	BMP 1,2,3,4,5,6,7	Notes	Lit. Ref.	Values accepted for Loading Analyses		
				TSS	TN	TP
Stormwater Ponds	Wet Pond		B,F	70%	35%	45%
	Wet Extended		A.B	80%	55%	68%
	Detention Pond					
	Micropool Extended Detention Pond	TBA				
	Multiple Pond System	TBA				
	Pocket Pond	TBA				
Stormwater Wetlands	Shallow Wetland		A,B,F,I	80%	55%	45%
	Extended Detention			80%	55%	45%
	Wetland		A,B,F,I	80%	33%	45%
	Pond/Wetland System	TBA				
	Gravel Wetland		Н	95%	85%	64%
Infiltration Practices	Infiltration Trench (≥75		D D I	90%	55%	60%
	ft from surface water)		B,D,I	90%	33%	00%
	Infiltration Trench (<75		B,D,I	90%	10%	60%
	ft from surface water)		-,-,-			55.5
	Infiltration Basin (≥75 ft		A,F,B,D,I	90%	60%	65%
	from surface water)		∧,F,B,D,I	90%	0076	0376
	Infiltration Basin (<75 ft		A,F,B,D,I	90%	10%	65%
	from surface water)		. 4. 10101.			
	Dry Wells			90%	55%	60%
	Drip Edges Aboveground or			90%	55%	60%
Filtering Practices	Underground Sand					
	Filter that infiltrates		A,F,B,D,I	90%	60%	65%
	WQV (>75 ft from		7,1,0,0,1	0070	0070	0070
	surface water)					
	Aboveground or					
	Underground Sand					
	Filter that infiltrates		A,F,B,D,I	90%	10%	65%
	WQV (<75 ft from					
	surface water)					
	Aboveground or					.=
	Underground Sand		A,I,F,G,H	85%	10%	45%
	Filter with underdrain Tree Box Filter	TBA				
	Bioretention System	IDA	I,G,H	90%	65%	65%
	Permeable Pavement		1,0,11	3070	0370	0370
	that infiltrates WQV					
	(>75 ft from surface		A,F,B,D,I	90%	60%	65%
	water)					
	Permeable Pavement					
	that infiltrates WQV		A,F,B,D,I	90%	10%	65%
1	(<75 ft from surface		71,1,0,0,1	3070	1070	0370
1	water)					
			Use TN and			
			TP values			
	Permeable Pavement		for sand			
	with underdrain		filter w/	90%	10%	45%
			underdrain			
			and outlet			
			pipe			
Treatment Swales	Flow Through	TBA				
	Treatment Swale	. 57 (40.5	
Vegetated Buffers	Vegetated Buffers		A,B,I	73%	40%	45%

BMP Removal Efficiencies (RE) (Input is for Example 1)



"Summary" Worksheet

- After input is complete, check "Summary"
 Worksheet to see if PLA Criteria (e.g. Post < Pre)
 have been met
- If criteria have been met, go to Step 4
- If criteria have not been met, need to find ways to further reduce pollutant loadings



- Examples of ways to further reduce Pollutant Loadings
 - Select BMPs with higher removal efficiencies
 - Disconnect more impervious area
 - Assign more area as Forest by placing more land in conservation easements or deed restrictions (if on individual lots)
 - Use fertilizer with no or low TP and low TN
 - Most soils in NH have sufficient TP
 - Working on ways to determine credit for this
 - Need to include in deed restriction

Step 4 Salt Minimization Plan (SMP)



Step 4 Salt Minimization Plan (SMP)

- "NO CHANGE", "1065" Rule, and Pollutant Loading Analyses only address reactive pollutants that can be treated by structural BMPs (e.g., infiltration basins, detention ponds etc.)
- Most projects use deicing chemicals containing chlorides (i.e. rock salt) to clear roads, parking lots and sidewalks of ice
- Chlorides (Cl) are non-reactive and therefore can't be treated by structural BMPs
- Chlorides in high concentrations can harm aquatic life (several surface waters currently violate chloride criteria)
- If planning to use chloride deicing chemicals, must demonstrate compliance with DES Salt Minimization Plan (SMP) guidance to satisfy antidegradation requirements

SMP Requirements (Draft)

- Project description;
- Description of receiving waters and chloride impaired waters;
- Description of deicing chemicals and plan showing where they will be used;
- Description and plan showing where pervious asphalt or concrete will be used or an explanation as to why it is not suitable for this site;
- Table showing the areas of roads, parking lots and sidewalks (separate area for each category) where chloride deicing chemicals will be applied and total area of pervious pavement and pervious concrete;
- Legally binding documentation demonstrating how salt reductions specified in any applicable approved chloride TMDL will be achieved;
- Certification signed by the party responsible for applying chloride deicing chemicals

Pervious
Pavement
can reduce →
salt use by
up to 75%

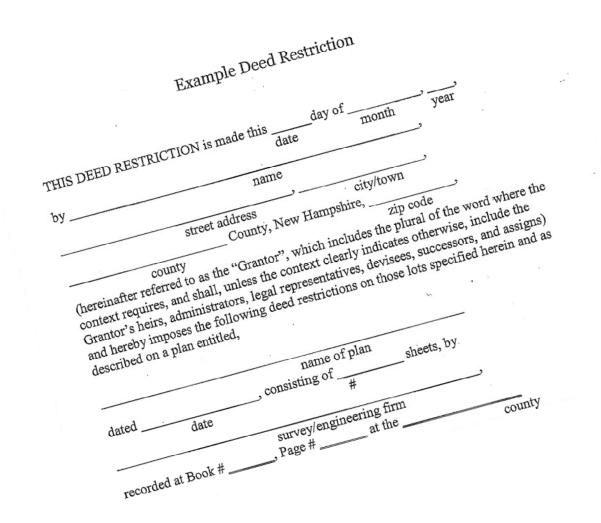
Certifications

- Signed by Party Responsible (PR) for applying chloride deicing chemicals
 - If private, PR can be entity responsible for hiring private applicator or private applicator
 - If town applies salt, town is PR and must sign
- Different certification required depending on if receiving water is impaired or not impaired for chlorides

- BOTH certifications state that PR will try to minimize chloride deicers by
 - Reading DES SMP Guidance & MN Winter Maintenance Manuals
 - Training operators to calibrate spreading equipment per MN
 - Following MN guidance salt application rates as best they can recognizing that it's guidance and that weather and need to protect public safety may necessitate different application rates at times
 - Cover salt piles

- Certification for projects upstream of chloride impaired surface waters <u>ALSO</u> states that PR will:
 - Track amount of chloride applied and application rate during each storm event that chloride is applied
 - Maintain records for 5 years
 - Submit annual summary report to DES Watershed Management Bureau by May 1 of each year

Step 5 Legal Documents (LDs)



Step 5 Legal Documents (LDs)

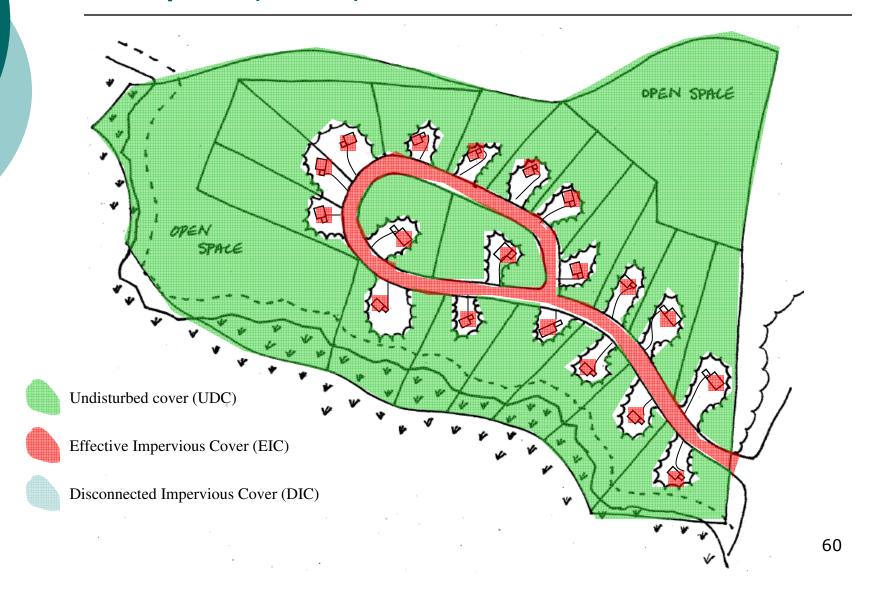
 Some projects may need to submit legally enforceable documents (LDs)

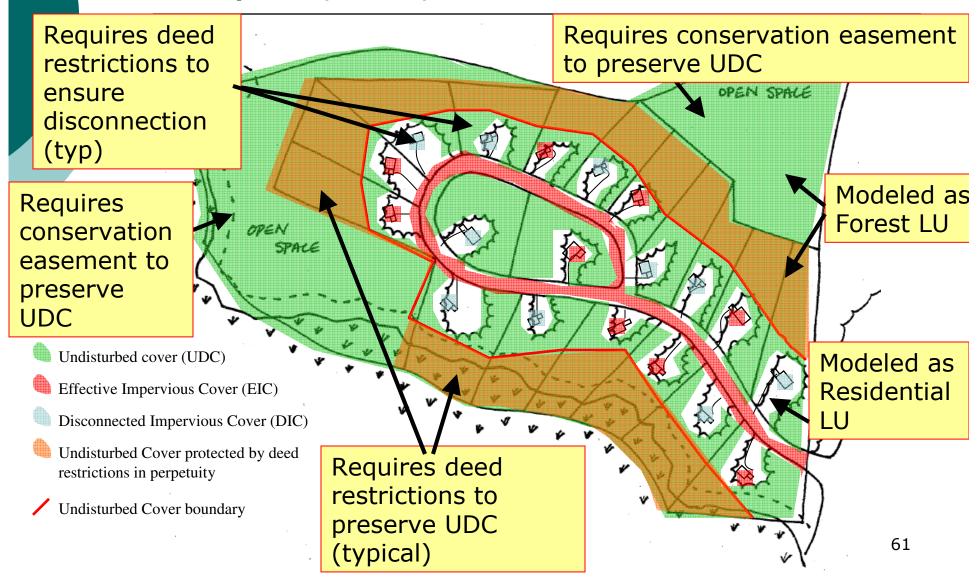
 WHY? To help ensure assumptions made in PLA, "NO CHANGE", or "1065" calculations to satisfy antidegradation remain in effect in perpetuity

Env-Wq 1504.06 Antidegradation Plans; Deed Restrictions; Easements (to be removed from regulations for now).

- The owner is responsible for creating and recording:
 - deed restrictions to each lot that has disconnected impervious cover stating that it will remain disconnected;
 - easements or deed restrictions for each area or individual lot with UDC that is factored into the drainage calculation, stating that it will remain undisturbed in perpetuity.

- Examples of when LDs are needed:
 - Area assumed to remain UDC (i.e., same as using natural land use (e.g., forested) in PLA)
 - Stormwater BMPs are on lots and lot owners are responsible for maintenance
 - Includes typical BMPs such as rain gardens, swales, etc. but also criteria used for disconnection credits (e.g., maintaining yard slope less than 5% for x feet from house and/or no significant change from grading shown on plan, maximum impervious area per lot, etc.)
 - Fertilizer with low TP and low TN is assumed





QUESTIONS?

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